

and significant agricultural production make this region a vital economic and natural resource for both the state and the nation; and

Whereas, Like other coastal states located near offshore drilling activities, Texas provides workers, equipment, and ports of entry for oil and natural gas mined offshore; while these states derive numerous benefits from the offshore drilling industry, they also face great risks, such as coastline degradation and spill disasters, as well as the loss of non-renewable natural resources; and

Whereas, Although state and local authorities have worked diligently to conserve and protect coastal resources, securing the funds needed to maintain air and water quality and to ensure the existence of healthy wetlands and beaches and protection of wildlife is a constant challenge; and

Whereas, The federal Land and Water Conservation Fund was established by Congress in 1964 and has been one of the most successful and far-reaching pieces of conservation and recreation legislation, using as its funding source the revenues from oil and gas activity on the Outer Continental Shelf; and

Whereas, The game and nongame wildlife resources of this state are a vital natural resource and provide enjoyment and other benefits for current and future generations; and

Whereas, The federal government has received more than \$120 billion in offshore drilling revenue during the past 43 years, only five percent of which has been allotted to the states; it is fair and just that Texas and other coastal states should receive a dedicated share of the revenue they help generate; and

Whereas, Several bills are currently before the United States Congress that would allocate a portion of federal offshore drilling royalties to coastal states and local communities for wildlife protection, conservation, and coastal impact projects; and

Whereas, States and local communities know best how to allocate resources to address their needs, and block grants will provide the best means for distributing funds; and

Whereas, These funds would help support the recipients' efforts to renew and maintain their beaches, wetlands, urban waterfronts, parks, public harbors and fishing piers, and other elements of coastal infrastructure that are vital to the quality of life and economic and environmental well-being of these states and local communities; now, therefore, be it

Resolved, That the 76th Legislature of the State of Texas hereby respectfully urge the Congress of the United States to pass legislation embodying these principles; and, be it further

Resolved, That the Texas secretary of state forward official copies of this resolution to the president of the United States, to the speaker of the house of representatives and the president of the senate of the United States Congress, and to all the members of the Texas delegation to the congress with the request that this resolution be officially entered in the Congressional Record as a memorial to the Congress of the United States of America.

THE STATE OF TEXAS,
OFFICE OF THE SECRETARY OF STATE,
Austin, TX, July 28, 1999.

Hon. PHIL GRAMM,
U.S. Senator,
Washington, DC.

DEAR SENATOR GRAMM: Enclosed is an official copy of House Concurrent Resolution 133, as passed by the 76th Legislature, Regular Session, 1999, of the State of Texas. In this resolution, the 76th Legislature of the State of Texas supports the United States Congress' efforts to ensure that the critical

infrastructure for the United States military defense strategy be maintained be withdrawing from public use of the McGregor Range land beyond 2001.

The 76th Legislature of the State of Texas requests that this resolution be officially entered in the Congressional Record as a memorial to the Congress of the United States.

Sincerely,

ELTON BOMER,
Secretary of State.

HOUSE CONCURRENT RESOLUTION NO. 133

Whereas, Future military threats to the United States and its allies may come from technologically advanced rogue states that for the first time are armed with long-range missiles capable of delivering nuclear, chemical, or biological weapons to an increasingly wider range of countries; and

Whereas, The U.S. military strategy requires flexible and strong armed forces that are well-trained, well-equipped, and ready to defend our nation's interests against these devastating weapons of mass destruction; and

Whereas, Previous rounds of military base closures combined with the realignment of the Department of the Army force structure have established Fort Bliss as the Army's Air Defense Artillery Center of Excellence, thus making McGregor Range, which is a part of Fort Bliss, the nation's principal training facility for air defense systems; and

Whereas, McGregor Range is inextricably linked to the advance missile defense testing network that includes Fort Bliss and the White Sands Missile Range, providing, verifying, and maintaining the highest level of missile defense testing for the Patriot, Avenger, Stinger, and other advanced missile defense systems; and

Whereas, The McGregor Range comprises more than half of the Fort Bliss installation land area, and the range and its restricted airspace in conjunction with the White Sands Missile Range, is crucial to the development and testing of the Army Tactical Missile System and the Theater High Altitude Area Defense System; and

Whereas, The high quality and unique training capabilities of the McGregor Range allow the verification of our military readiness in air-to-ground combat, including the Army's only opportunity to test the Patriot missile in live fire, tactical scenarios, as well as to execute the "Roving Sands" joint training exercises held annually at Fort Bliss; and

Whereas, The Military Lands Withdrawal Act of 1986 requires that the withdrawal from public use of all military land governed by the Army, including McGregor Range, must be terminated on November 6, 2001, unless such withdrawal is renewed by an Act of Congress; now, therefore, be it

Resolved, that the 76th Legislature of the State of Texas hereby support the U.S. Congress in ensuring that the critical infrastructure for the U.S. military defense strategy be maintained through the renewal of the withdrawal from public use of the McGregor Range land beyond 2001; and, be it further

Resolved, That the Texas secretary of state forward official copies of this resolution to the president of the United States, to the speaker of the house of representatives and the president of the senate of the United States Congress, and to all the members of the Texas delegation to the Congress with the request that this resolution be officially entered in the Congressional Record as a memorial to the Congress of the United States of America.●

NATIONAL IDENTIFICATION CARD

● Mr. SMITH of New Hampshire. Mr. President, I rise to join with Senator

SHELBY in supporting the repeal of the provisions in Federal law creating a National ID card. I am pleased that the managers have decided to accept this amendment.

Mr. President, the American people strongly oppose the institution of a national identification card.

And, I share their opposition.

The establishment of a national system of identification seriously threatens our personal liberties. It would allow Federal bureaucrats to monitor movements and transactions of every citizen.

It's Big Brother on an immense scale. It's even possible, perhaps more probable, that Federal officials could even punish innocent citizens for failure to produce the proper papers.

The authority was given for a national I.D. card in Section 656 of the Immigration Reform Act of 1996. That section sets the stage for the establishment of Federal standards for drivers' licenses, thus transforming drivers' licenses into a de facto national ID card.

Let me go through what Section 656 does.

It expands the use and dissemination of the Social Security Account number.

It requires Federal agencies to accept only documents that meet the standards laid out in the section, thus creating a de facto national identification card.

It preempts the traditional state function of issuing driver's licenses and places it in the hands of the National Highway Traffic Safety Administration.

In a time when we are trying to give control back to the states, the establishment of Federal standards for drivers' licenses usurps the states constitutionally-protected authority to set their own standards for drivers' licenses.

Only 7 states require the social security account number to be displayed on driver's licenses. 9 states have repealed their requirement that drivers license display the number since 1992.

The National Conference of State Legislatures is very concerned about the Federalizing of State drivers' licenses and has written letters to Congress calling for the repeal of Section 656. They rightly understand that, although the National Highway Transportation Safety Administration is not proceeding with any rulemaking at this time, the law is still on the books, the potential is still there.

Mr. President, in 1998, the Omnibus Consolidated and Emergency Supplemental Appropriations Act, 1999, contained a provision that prohibits the National Highway Transportation Safety Administration from issuing a final rule on National identification cards as required under section 656.

Today we have an opportunity, with my amendment, to prohibit the establishment of a national identification card by denying funding for Section 656.

Mr. President, let me read from a letter that was written by 13 groups in opposition to Section 656 and this national ID system.

This letter is from: The National Conference of State Legislators, the National Association of Counties, the American Civil Liberties Union, the American Immigration Lawyers Association, Concerned Women for America, Eagle Forum, Electronic Frontier Foundation, Free Congress Foundation, National Asian Pacific American Legal Consortium, National Council of La Raza, National Immigration Law Center, Traditional Values Coalition, and the U.S. Catholic Conference.

It is addressed to Speaker HASTERT.

DEAR SPEAKER HASTERT, We represent a broad-based coalition of state legislators, county officials, public policy groups, civil libertarians, privacy experts, and consumer groups from across the political spectrum.

We urge Congress to repeal Section 656 of the Immigration Reform and Immigration Responsibilities Act of 1996 that requires states to collect, verify, and display social security numbers on state-issued driver's license and conform with federally-mandated uniform features for drivers license.

The law preempts state authority over the issuance of state driver's licenses, violates the Unfunded Mandate Reform Act of 1994, and poses a threat to the privacy of citizens. Opposition to the law and the preliminary regulation issued by the National Highway Traffic Safety Administration has been overwhelmingly evidenced by the more than 2,000 comments submitted by individuals, groups, state legislators, and state agencies to NHTSA.

The law and the proposed regulations run counter to devolution. The law preempts the traditional state function of issuing driver's licenses and places it in the hands of officials at NHTSA while imposing tremendous costs on the states that have been vastly underestimated in the Preliminary Regulatory Evaluation.

The actual cost of compliance with the law and the regulation far exceeds the \$100 million threshold established by the Unfunded Mandate Reform Act.

In addition, the law and proposed regulation require states to conform their drivers' licenses and other identity documents to a detailed federal standard.

Proposals for a National ID have been consistently rejected in the United States as an infringement of personal liberty.

The law raises a number of privacy and civil rights concerns relating to the expanded use and dissemination of the Social Security Number, the creation of a National ID Card, the potential discriminatory use of such a card, and the violation of federal rules on privacy.

The law and proposed rule require each license contain either in visual or electronic form the individual's Social Security Number unless the state goes through burdensome and invasive procedures to check each individual's identity with the Social Security Administration.

This will greatly expand the dissemination and misuse of the Social Security Number at a time that Congress, the states, and the public are actively working to limit its dissemination over concerns of fraud and privacy.

Many states are taking measures to reduce the use of Social Security Numbers as the driver's identity number. Only a few states currently, require the Social Security Number to be used as an identifier on the driver's licenses.

While the impact of Section 656 may not have been fully comprehended in 1996, we urge the Congress now act swiftly to repeal this provision of law that has between challenged by many diverse groups.

Mr. SMITH of New Hampshire. Mr. President, I also have a letter from the Association of American Physicians and Surgeons:

I am writing today to express the support of the Association of American Physicians and Surgeons, a group of thousands of private physicians in the United States concerned about patient/physician confidentiality for repealing Section 656 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996.

In our system of government, not everything that people do or think is presumed to be within the government's right to know. By repealing the law establishing a national ID scheme, you help protect the threatened liberty of all Americans from a dangerous precedent, which allows bureaucrats the ability to inappropriately monitor private details.

As a doctor, I cannot allow the privacy of my patients to be at risk.

Sincerely,

JANE ORIENT, MD.

Mr. President, the Republican Party Platform, states clearly and unequivocally, "We oppose the creation of any national ID card."

Mr. President, let me read from a paper compiled by a group called Privacy International, entitled, "ID Cards: Some Personal Views from around the world."

I ask that this paper by Privacy International be printed in the RECORD at this point.

The material follows:

ID CARDS: SOME PERSONAL VIEWS FROM AROUND THE WORLD

In 1994, in an attempt to discover the problems caused by ID cards, Privacy International compiled a survey containing reports from correspondents in forty countries. Amongst the gravest of problems reported to Privacy International was the overzealous use or misuse of ID cards by police—even where the cards were supposed to be voluntary. One respondent wrote:

"On one occasion I was stopped in Switzerland when walking at night near Lake Geneva. I was living in Switzerland at the time and had a Swiss foreigner's ID card. The police were wondering why I should want to walk at night to look at the Chateau de Chillon. Really suspicious I suppose, to walk at night on the banks of the lake to look at an illuminated chateau (I am white and dress conservatively). I had to wait for 20 minutes whilst they radioed my ID number to their central computer to check on its validity."

Correspondents in most countries reported that police had powers to demand the ID card. A correspondent in Greece reported:

"In my country the Cards are compulsory. If police for example stop you and ask for identification you must present them the ID or you are taken to the police department for identification research."

Police were granted these powers in the late 1980s, despite some public misgivings. Non European countries reported more serious transgressions. In Brazil, for example:

They are compulsory, you're in big trouble with the police if they request it and you don't have one or left home without it. The Police can ask for my identity card with or without a valid motive, it's an intimidation act that happens in Brazil very, very often.

The problem is not confined to the police. Everybody asks for your ID when you are for example shopping, and this is after you have shown your cheque guarantee card. We also had other similar cards. Nobody trusts anybody basically.

Predictably, political hot-spots have seen widescale abuse of the card system:

One problem that Afghans encountered carrying these "tazkiras" (ID cards) was during the rule of the communist regime in Afghanistan where people were stopped in odd hours and in odd places by the government's Soviet advisors and their KHALQI and PARCHAMI agents and asked for their "tazkiras". Showing or not showing the "tazkira" to the enquiring person at that time was followed by grave consequences. By showing it, the bearer would have revealed his age upon which, if it fell between 16-45, he would have been immediately taken to the nearest army post and drafted into the communist army, and if he refused to show, he would have been taken to the nearest secret service (KHAD) station and interrogated as a member of the resistance (Mujahideen), imprisoned, drafted in the army or possibly killed.

Many countries reported that their ID card had become an internal passport, being required for every dealing with people or institutions. In Argentina, according to this correspondent, the loss of the ID card would result in grave consequences:

"I got my first personal ID when I turned seven. It was the Provincial Identity Card. It looked like the hardcover of a little book with just two pages in it. It had my name, my photograph, the fingerprint of my right thumb, and some other personal data. I never questioned what was the logic about fingerprinting a seven-year old boy. It was suggested that identification was one of the major purposes for the existence of the Police of the Province which issued the card. It was required for enrolling in the Provincial School I attended. Attending the primary school is compulsory, hence everybody under twelve is indirectly forced to have the Card. Well, this Book was required for any sort of proceedings that the person wanted to initiate, e.g. enrol at school, buy a car, get his driving license, get married. Nobody could do anything without it. In addition, it became a prerogative of the police to request it at any time and place. Whoever was caught without it was customarily taken to jail and kept there for several hours (or overnight if it happened in the evening) while they "checked his personal record". In effect, Argentine citizens have never been much better off than South-African negroes during the Apartheid, the only difference is that we Argentinians did not have to suffer lashings if caught without the pass card. As for daily life without the ID, it was impossible.

Of greater significance is the information that ID cards are commonly used as a means of tracking citizens to ensure compliance with such laws as military service. Again, in Argentina:

"The outrage of the military service was something that many people was not ready to put up with. Nevertheless, something forced the people to present themselves to be drafted. It was nothing more or less than the ID. In fact, if somebody did not show up, the army never bothered to look for them. They just waited for them to fall by themselves, because the ID card showed the boy to be on military age and not having the necessary discharge records by the army. Provided that in the country you could not even go for a walk without risking to be detained by the police, being a no-show for military duty amounted to a civil death."

Another respondent in Singapore noted that many people in his country were aware

that the card was used for purposes of tracking their movements, but that most did not see any harm in this:

"If that question is put to Singaporeans, they are unlikely to say that the cards have been abused. However, I find certain aspects of the NRIC (ID card) system disconcerting. When I finish military service (part of National service), I was placed in the army reserve. When I was recalled for reserve service, I found that the army actually knew about my occupation and salary! I interpreted this as an intrusion into my privacy. It might not be obvious but the NRIC system has made it possible to link fragmented information together."

The consequences of losing one's card were frequently mentioned:

"A holiday in Rio was ruined for me when I was robbed on the beach and had to spend the rest of the brief holiday going through the bureaucracy to get a duplicate issued. One way round this (of dubious legality) is to walk around with a notarized xerox copy instead of the original."

The Brazilian experience shows that the card is often misused by police:

"Of course violent police in metropolitan areas of Sao Paulo and Rio de Janeiro love to beat and arrest people (especially black/poor) on the pretext that they don't have their ID card with them."

In some countries, denial of a card means denial of virtually all services:

ID cards are very important in Vietnam. They differentiate between citizens and non-citizens. People without an ID card are considered as being denied of citizenship and all the rights that come with it. For example, they cannot get legal employment, they cannot get a business license, they cannot go to school, they cannot join official organizations, and of course they cannot join the communist party. They cannot travel either. (Even though in practice, they bribe their way around within the country, they would face big trouble if got caught without ID card.)

The same problem occurs in China:

I personally feel that the card has the following drawbacks: It carries too much private info about a person. We have to use it in almost every situation. Such as renting a hotel room, getting legal service from lawyers, contacting government agencies, buying a plane ticket and train ticket, applying for a job, or getting permit to live with your parents, otherwise your residence is illegal. In a lot of cases, we are showing too much irrelevant information to an agency or person who should not know that. The card is subject to police cancellation, and thus without it, one can hardly do anything, including traveling for personal or business purposes, or getting legal help or obtaining a job. The government has been using this scheme too often as a measure against persons who run into troubles with it socially or politically. The identity card is showing your daily or every short-term movement, and can be used to regularize and monitor a person's behavior and activity.

One Korean professor reported that the national card was used primarily as a means of tracking peoples activities and movements:

"If you lose this card, you have to report and make another one within a certain period. Since it shows your current address, if you change your address then you must report and make a correction of the new address. If you go to a military service or to a prison, then the government takes away this identity card. You get the card back when you get out. You are supposed to carry this card everywhere you go, since the purpose is to check out the activity of people. There are fines and some jail terms if you do not comply. If you board a ship or an airplane,

then you must show this card to make a record. You need to show this card when you vote. Former presidential candidate Kim, Dae Joong could not vote for his own presidential election because his secretary forgot to bring Kim's card. He had to wait for a while until somebody bring his card. Many government employees make lot of money selling information on this card to politicians during election season. Police can ask you to show this card and check whether your identity number is on the wanted list or not. There is a widespread prejudice between the people of some local areas. This card shows the permanent address of you. And it allows other people to successfully guess the hometown of your parents."

One Portuguese man studying in the United States reported an obsession with identity in his country:

"I keep losing my ID. card, and people keep asking for it. It seems like it's needed for just about everything I want to do, and I should really carry it around my neck or have it tattooed on my palm. The information on it is needed for everything. Many buildings, perhaps most, will have a clerk sitting at a "reception desk" who will ask you for your id. They will keep it and give it back to you when you leave. Few people seem bothered with this, but then they don't keep losing their cards like I do. So I usually threw a little tantrum "Are we under curfew? Why do I have to carry my id with me anyway?" Our tolerant culture invariably leads the clerk to take whatever other document I happen to be carrying—usually my bus pass, which I loose less often. After a while I surrender and go get myself a new id. card. It take ½ a day or more to do this and—guess what—you need your old id. card. It's more complicated if you've lost it. Then finally I am legal again for a while. It's partly due to the Portuguese obsession with identity. Everyone carries both their mother's and father's last names."

Others confirmed the traditional problem of counterfeiting:

It costs only 300 rupees (\$10) to get a counterfeit ID card. The system hardly works. We all know how fake IDs (one guy's photo, another one's name) can be obtained so people can have their friends take GREs and TOEFLs (national tests) for them.

Mr. SMITH of New Hampshire. Mr. President, when my colleagues come down here to vote, I want you to look around at some of the statues and portraits in this building.

What would some of these great men, Washington, Jefferson, Adams—our founding fathers—what would they think about the government they created setting up a system requiring every law-abiding citizen to carry a national ID card.

Is this what the Constitution intended?

Does the Tenth Amendment allow the Federal Government to dictate what information state governments must put on their drivers' licenses?

For the sake of nabbing a few illegal aliens—which a national ID card will not do—is it worth inconveniencing tens of millions of law-abiding American citizens and costing Federal, state, and local governments millions of dollars?

Mr. President, I again thank the managers for accepting this amendment to protect the rights of all Americans by opposing this misguided section in the law creating a National ID Card.●

THE INGHAM COUNTY WOMEN'S COMMISSION 25TH ANNIVERSARY

● Mr. ABRAHAM. Mr. President, I rise today to acknowledge and congratulate the Ingham County Women's Commission, as they celebrate their 25th Anniversary.

The Ingham County Women's Commission has taken great strides to meet the needs of women since it was founded in 1974. The commission, originally established to serve as a study and research center focusing on the issues concerning women in the county, was restructured in 1976 and took on an advisory role to the Board of Commissioners. They now focus on issues that impact the women of the county. They have continued their efforts in researching better ways to meet the needs of women through county resources.

What is truly remarkable about this select group is their dedication to helping enrich the lives of women. They work closely with the Equal Opportunity Commission to overcome discrimination against women. The commission also provides many important and beneficial services to women. Their greatest accomplishments include involvement with the New Way In and Rural Emergency Outreach and the provision of acquittance rape education for high school students. Additionally, they have experienced vast success in helping raise awareness of women's issues by developing a sexual harassment policy for county employees, sponsoring the Ingham County Sexual Assault Task Force and the Michigan Council of Domestic Violence.

This important group of women are to be commended for their accomplishments over the last 25 years. Their hard work and dedication to conveying the importance of women's issues will benefit many women for years to come.●

WITHDRAWAL OF COSPONSORSHIP

● Mr. BURNS. Mr. President, I rise today to withdraw my name as a cosponsor of Senate bill S. 1172, the Drug Patent Term Restoration Review Procedures Act of 1999. After much research and thought I have decided to do this for the senior citizens of Montana.

When I signed on this bill I believed that it was the right thing to do. Helping companies that have invested millions of dollars in research and development, only to see their property protections eroded by administrative delays, concerned me and I felt it was a good bill to help sponsor.

After many meetings, lots of research and careful thought I have now come to a different conclusion. I now believe that there is already an established patent extension process to compensate brand companies for regulatory delays. I feel that by allowing brand companies to seek additional